

# PARLIAMENTARY SCORECARD

2023



MZALENDO

# The 2023 Parliamentary Scorecard

The first Article of the Constitution recognizes your power as a Citizen of Kenya. According to the Constitution, sovereign power belongs to the people of Kenya. All institutions and occupants of such institutions exercise power on behalf of the people: The President (and all cabinet), Members of Parliament among others.

The Constitution provides that we the people shall exercise our power directly or indirectly through elected representatives such as the Members of Parliament and County assembly, elected in a fair and transparent manner.



# Role of a Member of Parliament

The first statement of the constitution recognizes your power as a Citizen of Kenya. According to the Constitution, Kenyans have power over the Constitution, the President (and all cabinet), Members of Parliament and all other institutions.

The Constitution provides that we the people shall exercise our power directly or through individuals such as the Members of Parliament and County assembly, elected in a fair and transparent manner.

## **Role of the National Assembly according to Article 95, Constitution of Kenya (Represent, Legislate & Oversight)**

1. The National Assembly represents the people of the constituencies and special interests in the National Assembly.
2. The National Assembly deliberates on and resolves issues of concern to the people.
3. The National Assembly enacts legislation.
4. The National Assembly determines the allocation of national revenue between the national government and county governments.
5. The National Assembly appropriates funds for expenditure by the national government and other national state organs.
6. The National Assembly exercises oversight over national revenue and its expenditure.
7. The National Assembly reviews conduct in the office of the President, the Deputy President and other State officers and initiates the process of removing them from office.
8. The National Assembly exercises oversight over state organs.
9. The National Assembly approves declarations of war and extensions of state of emergency.

## **Role of the Senate. (Article 96, Constitution of Kenya)**

1. Represent the counties and protect the interests of the counties and their governments.
2. Participating in the law-making function of Parliament by considering, debating and approving Bills concerning counties.
3. Determining the allocation of national revenue among counties and exercising oversight over revenue allocated to the county governments.
4. As part of their oversight role, the Senate considers and determines any resolution to remove the President and the Deputy President from office.

## **The Scope of the Scorecard**

The 2023 scorecard analyses the contributions of members and the legislative outputs of the 13th Parliament since being sworn in on 8th September 2022. Key things to note:

1. Mzalendo acknowledges participation in Parliament is just one of several parameters that can be used to judge performance.
2. The Scorecard recognises the official role played by the leaders of Majority and Minority, whips, members of the Speaker's Panel and House Committee chairs and does not include their data in the report.
3. This data uses a simple quantitative metric – the total number of times the Member of Parliament spoke, as indicated by the Hansard.
4. The period under review for this scorecard is between 8th September 2022 and 30th June 2023.

# The National Assembly



## Most Active Members

- 66** **Hon. Makali Mulu**  
(Kitui Central) - Wiper Party
- 64** **Beatrice Elachi**  
(Dagoretti North) - ODM
- 52** **James Nyikal**  
(Seme) - ODM
- 45** **Ken Chonga**  
(Kilifi South) - ODM
- 45** **Geoffrey Kiringa Ruku**  
(Mbeere North) - DP



## Most Active Women MPs

- 64** **Beatrice Elachi**  
(Dagoretti North) - ODM
- 36** **Sarah Korere**  
(Laikipia North) - Jubilee
- 34** **Beatrice Kemei**  
(Kericho) - UDA
- 34** **Lilian Gogo**  
(Rangwe) - ODM
- 28** **Phylis Bartoo**  
(Moiben) - UDA



## Least Active Women MPs

- 0** **Teresia Wanjiru Mwangi**  
(Nominated) - UDA
- 0** **Elizabeth Kailemia**  
(Meru) - UDA
- 0** **Muthoni Marubu**  
(Lamu) - Independent

## What did the most active members speak about out?



Public investment initiatives



Non-performing loans in public debt



Vetting of Cabinet Secretaries



Housing in Kibera



Conservation of the environment and planting of trees



Kitchen programme in Kawangware



School feeding programs in ASAL areas



NHIF



IDPs in Nyanza-Western caucus



Food insecurity



NG-CDF



Drought and water



Shortcomings of the SRC



Drought crisis in Mbeere North



School feeding policy in Mbeere North



## Least Active Members

- 0** **George Aladwa Omwera**  
(Makadara) - ODM 0
- 0** **Samuel Arama**  
(Nakuru Town West) - Jubilee 0
- 0** **Oscar Sudi**  
(Kapseret Constituency) - UDA 0
- 0** **Ernest Ogesi**  
(Vihiga) - ANC 0
- 0** **Fred Kapondi**  
(Mt. Elgon) UDA 0
- 0** **Charles Gimose**  
(Hamisi) - ANC 0
- 0** **Feisal Bader**  
(Msambweni) - UDA 0
- 0** **Innocent Momanyi**  
(Bobasi) - Wiper 0
- 0** **Ronald Karauri**  
(Kasarani) - Independent 0
- 0** **Mohamed Soud**  
(Mvita) - ODM 0
- 0** **Paul Chebor**  
(Rongai) - UDA 0
- 0** **Joseph Iraya Wainaina**  
(Nominated) - UDA 0
- 0** **Teresia Wanjiru Mwangi**  
(Nominated) - UDA 0
- 0** **Elizabeth Kailemia**  
(Meru) -UDA 0
- 0** **Muthoni Marubu**  
(Lamu) - Independent 0



## Most Active Youth MPs

- 21** **Gitonga Mukunji**  
(Manyatta) - UDA
- 12** **Irene Mayaka**  
(Nominated) - ODM
- 11** **Josses Lelmengit**  
(Emngwen) - UDA
- 11** **Robert Ngui Basil**  
(Yatta) - Wiper
- 11** **Joshua Kimilu**  
(Kaiti) - Wiper
- 11** **Amos Mwago**  
(Starehe) - Jubilee

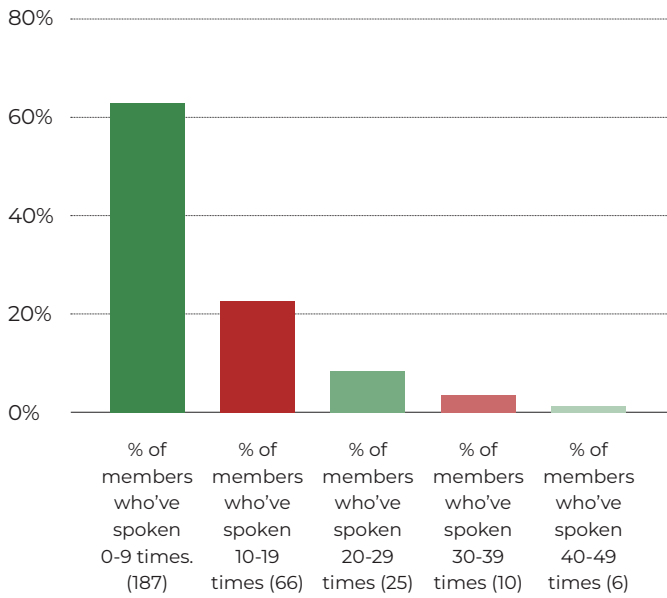


## Least Active Youth MPs

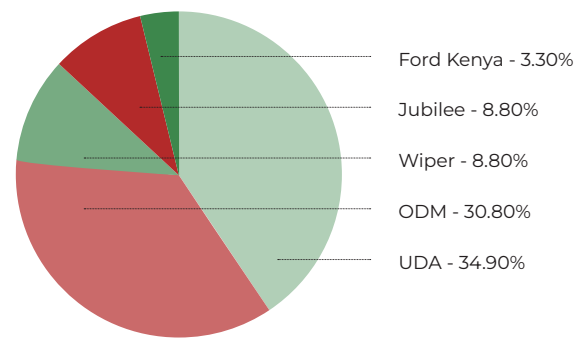
- 2** **Japheth Nyakundi**  
(Kitutu Chache North) - UDA
- 2** **Zaheer Jhanda**  
(Nyaribari Chache) - UDA
- 0** **Teresia Wanjiru Mwangi**  
(Nominated) - UDA

On average, a member of the National Assembly spoke ten times. 187 members of the National Assembly spoke less than 10 times (68.14%)

Average speech counts 10:



Top average % per party:



# The Senate

## Most Active Senators

- 197** **Samson Cherargei**  
(Nandi) - UDA
- 94** **Eddy Oketch**  
(Migori) - ODM
- 79** **John Kinyua**  
(Laikipia) - UDA
- 74** **Mohamed Faki**  
(Mombasa) - ODM
- 74** **Tabitha Mutinda**  
(Nominated) - UDA

## What did the most active members speak about out?



Water and irrigation



Land historical injustices



Remuneration of village elders



Promotion of mental health



Income generation from cotton



Civic education and good governance



Adjustment of the recurrent ceiling by Laikipia County



Power outages

## Least Active Women Senators

- 14** **Mirah Abdullahi**  
(Nominated) - UDA 14
- 12** **Joyce Korir**  
(Nominated) - UDA 12
- 12** **Shakilla Abdalla**  
(Nominated) - UDM 12



Land grabbing and historical injustices



Education for learners with disability



Use of miraa and muguka among the youth in Mombasa



Division of revenue between the national and county governments

## Most Active Youth Senators

- 197** **Samson Cherargei**  
(Nandi) - UDA 197
- 94** **Eddy Oketch**  
(Migori) - ODM 94
- 74** **Tabitha Mutinda**  
(Nominated) - UDA 74
- 62** **Gloria Orwoba**  
(Nominated) - UDA 62
- 57** **Esther Okenyuri**  
(Nominated) - UDA 57



Promotion of mental health



Income generation from cotton

## Least Active Senators

- 14** **Mirah Abdullahi**  
(Nominated) - UDA 14
- 12** **Joyce Korir**  
(Nominated) - UDA 12
- 12** **Shakilla Abdalla**  
(Nominated) - UDM 12
- 10** **George Mbugua**  
(Nominated) - UDA 10
- 8** **Issa Boy Juma**  
(Kwale) - ODM 8

## Most Active Women Senators

- 74** **Tabitha Mutinda**  
(Nominated) - UDA
- 62** **Gloria Orwoba**  
(Nominated) - UDA
- 57** **Esther Okenyuri**  
(Nominated) - UDA
- 48** **Fatuma Dullo**  
(Isiolo) - Jubilee
- 48** **Crystal Asige**  
(Nominated) - ODM

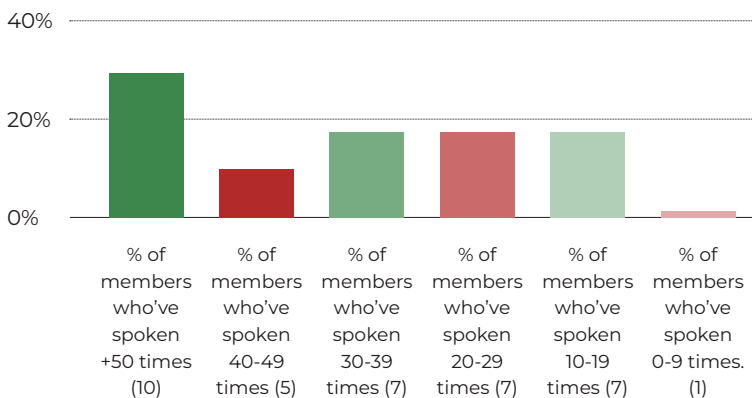
## Least Active Youth Senators

- 23** **Chimera Mwinzago**  
(Nominated) - UDA 23
- 21** **Hezena Lemaletian**  
(Nominated) - ODM 21
- 17** **Karen Nyamu**  
(Nominated) - UDA 17

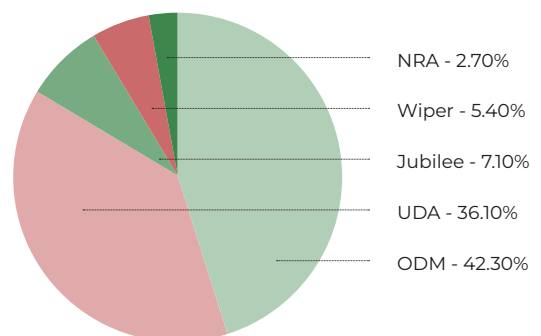


On average, a member of the Senate spoke 41 times. Only one Senator spoke less than 10 times with a majority making a contribution in plenary 50 times or more.

Average speech counts 41:

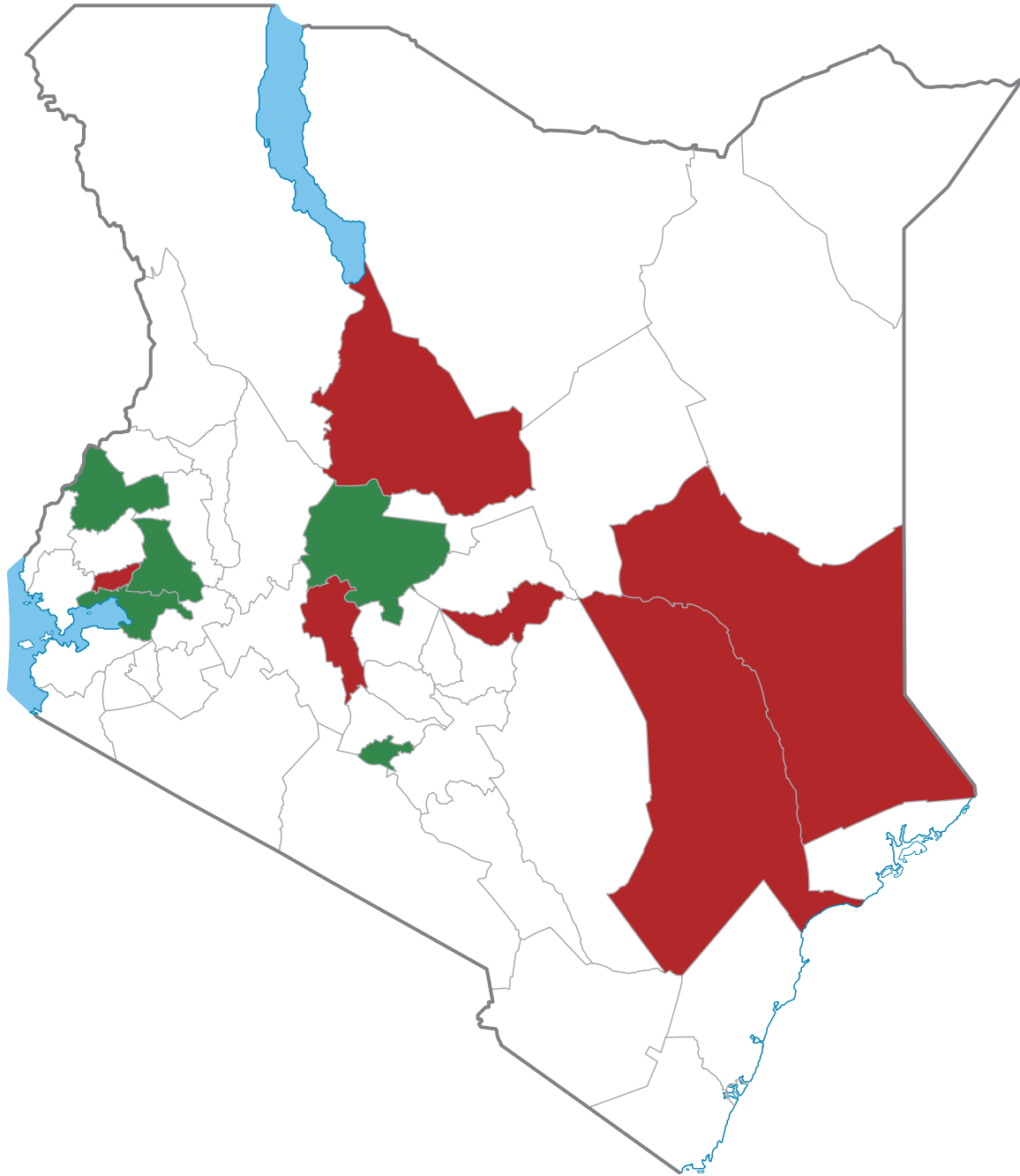


Top average % per party:





# Most and Least Active Counties in Parliament



## Most Active

1. Nandi (7.8%)
2. Nairobi (6.0%)
3. Kisumu (4.8%)
4. Laikipia (3.9%)
5. Bungoma (3.9%)



## Least Active Counties

1. Tana River (0.30%)
2. Tharaka Nithi (0.30%)
3. Vihiga (0.50%)
4. Nyandarua (0.60%)
5. Samburu (0.70%)
6. Garissa (0.70%)

# Key issues among Kenyans during this period

High cost of living and inflation

High levels of unemployment

**Prolonged drought**

**Shakahola Massacre**

**Insecurity**

Maize subsidies

Cost of energy

Implementation of CBC

**Integrity**

Public Debt

**Welfare of migrant workers**

**Hustler fund**

Sexual abuse in work places

Government appointment & Vettings

Pending Bills

**Healthcare and the state of NHIF**

**Human Rights**

Diaspora affairs

Food safety & security

Climate and environmental concerns

**Police brutality**

**State of mental health and abuse of drugs**

Trade

Land rights

# Highs and Lows

## The Lows

**Ruling on the Leadership of the National Assembly in the 13th Parliament: Majority and Minority Parties in the House (6th October 2022).** Following a question that had arisen on the manner of constituting the House Business Committee, especially with regard to the membership reserved for the leaders and whips of the majority party and the minority party, the Speaker of the National Assembly made a Ruling on 6th October 2022 noting that the membership of the Kenya Kwanza Coalition stood at 179 Members while the membership of the Azimio la Umoja-One Kenya Coalition Party stood at 157 Members, as the 14 Members elected under the UDM, PAA, MCCP and MDG parties had expressly distanced themselves from Azimio. This, by implication, indicated that the Kenya Kwanza Coalition was the Majority Party and the Azimio la Umoja-One Kenya Coalition Party was the Minority Party in the House.

**Ruling by speaker on the fate of Hon. Sabina Chege's position as Deputy Minority Whip and penalties meted;** A fistfight ensued in the National Assembly, after the ruling by Speaker Moses Wetangula, retaining nominated MP, Hon. Sabina Chege as the Deputy Minority whip. This saw some members suspended from the House, leading to them missing out on the crucial voting of the Finance Bill, 2023.

**Changes in the minority leadership and committee formations;** Azimio went ahead to remove its rebel MPs from committees and replace them with loyal members, a move that Speaker Moses Wetangula stopped.

### **Vetting of government appointees.**

The new administration forwarded a number of names for vetting for key government offices and organs e.g the Cabinet, independent commissions. The responsible National Assembly committees have so far approved the appointment of all the nominees despite some having glaring leadership and integrity issues.

**Ruling by Speaker Kingi on majority party and the decision by the minority side to effect changes to their leadership;** Upon a stalemate on the decision to effect changes on the position of Minority whip, Azimio Senators boycotted sittings for three weeks for the Speaker to uphold their changes.

**Senator Crystal Asige challenges with access to a committee report** being debated; Senator Crystal Asige raised a point of order on the accessibility of chamber documents to persons with disability, especially those visually impaired as she was issued with a Parliamentary report in a format she could not read.

**Senators voting down the Division of Revenue Bill;** The Bill had proposed to increase the revenue share to counties from kshs. 385 billion to kshs. 407 billion, that had been proposed by the treasury and approved by the National Assembly.

## The Highs

**Strengthening and recognition of Parliamentary caucuses** and secondment of their staff.

**Bills that lapsed with end of the 12th Parliament were saved and pushed forward** to this new Parliament for consideration through amendment of Standing Orders.

**Strengthening oversight.** The proposed Powers and Privileges Bill 2023 seeks to provide a structured mechanism through which Parliament is able to receive reports from public officers on the resolutions passed by Parliament. This will ensure feedback on Parliament's resolutions. This acts as an oversight on the Executive.



# Business Considered By The 13th Parliament

## The National Assembly

### A. BILLS

*(A Bill is a proposed law in a House of Parliament that seeks to introduce new legislation, to amend existing legislation or repeal existing laws.)*

35 Bills were considered in the National Assembly during this period with 29 of them originating from the National Assembly and only one from the Senate i.e. **The County Governments Additional Allocations (No.2) Bill, 2022 (Sen. Bill No. 4 of 2022)**

#### Bills and their different stages.

24

Bills at  
First Reading

18

Taken through  
public participation

2

Bills at  
Second Reading

8

Bills Passed and  
Signed into Law

# Bills Passed

## 1. The Finance Bill, 2023

The Bill (now an Act) sought to amend the laws relating to various taxes and duties to expand the tax base and raise revenue for the 2023/2024 budget that stands at KES 3.6 trillion. The controversial Bill sailed through the second reading after 176 members voted in support of it while 81 opposed it. During the Committee of the Whole stage, 184 MPs voted to approve the increase in fuel tax from 8% to 16% while 88 members voted against it.

## 2. County Governments' Additional Allocation Bill, 2022

Sponsored by Senator Ali Ibrahim Roba, the Bill sought to provide a legal framework for additional revenue to County Governments after outcry from Governors across the country that projects were stalling due to lack of funds. The additional funds were to come from loans, grants and national government revenue share which meant the release of KES 43.82 billion to Counties.

## 3. The Independent Electoral and Boundaries Commission (Amendment) Bill, 2022

The Bill alters the composition of the Selection Panel that oversees the filling of vacant positions in the IEBC. The Bill proposed a reduction of numbers allocated to the Parliamentary Service Commission in the selection panel from four to two. Furthermore, the Political Parties Liaison Committee, the Law Society of Kenya and the Public Service Commission are to nominate one member to the panel.

## 4. The Division of Revenue Bill, 2023

The Bill provided a legal framework for the equitable division of revenue raised nationally, between the National government and the County governments. The County equitable share consequently increased by KES 15.4 billion.

## 5. The Supplementary Appropriation Bill, 2023

The Bill provided a legal framework for the issuance of an estimate KES 200.5 billion out of the Consolidated Fund for service delivery.

## 6. The Appropriation Bill, 2023

The Bill sought to authorize the issuance of a sum of money out of the Consolidated Fund and its application towards the service of the year ending 30th June 2024 and to appropriate that sum and a sum voted on account by the National Assembly for certain public services and purposes.

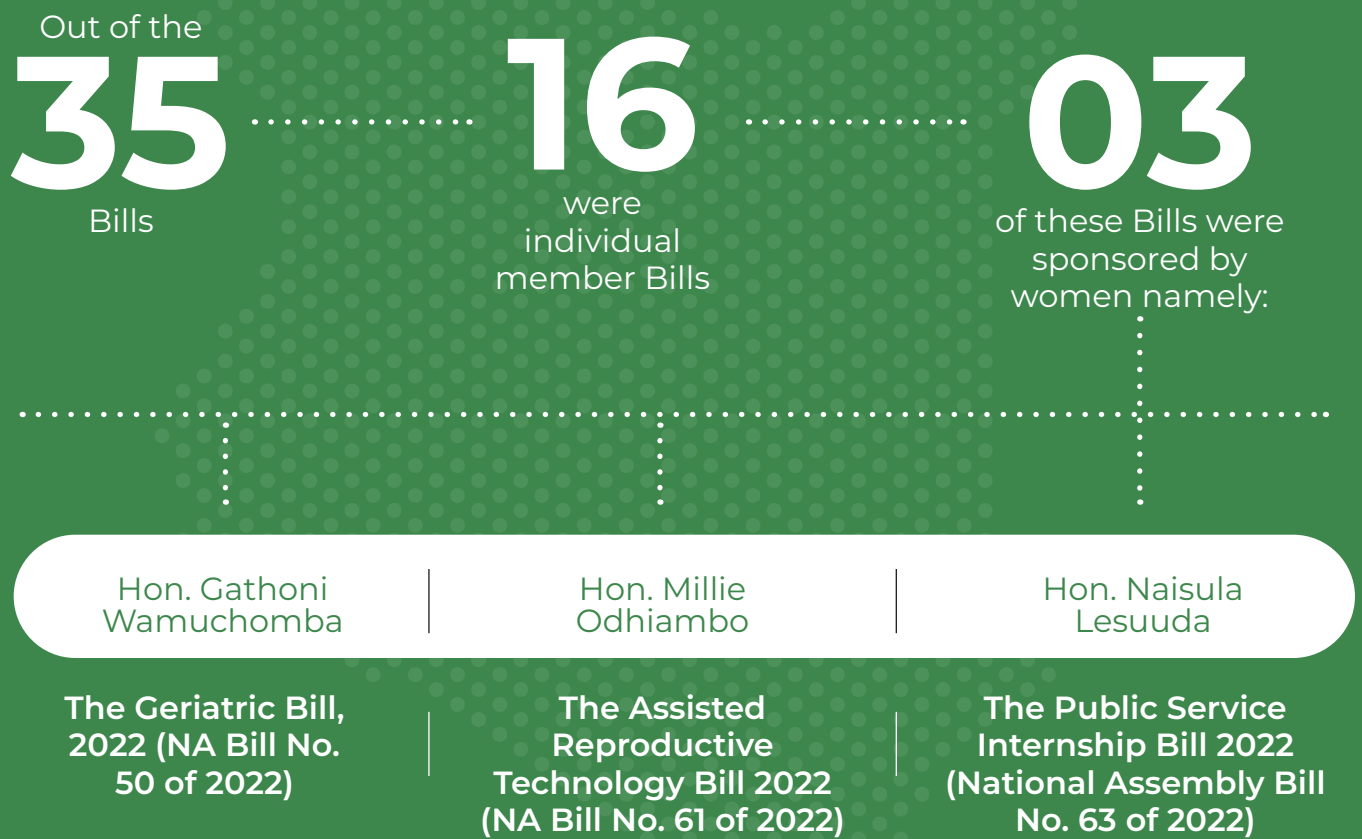
## 7. The County Allocation of Revenue Bill, 2023

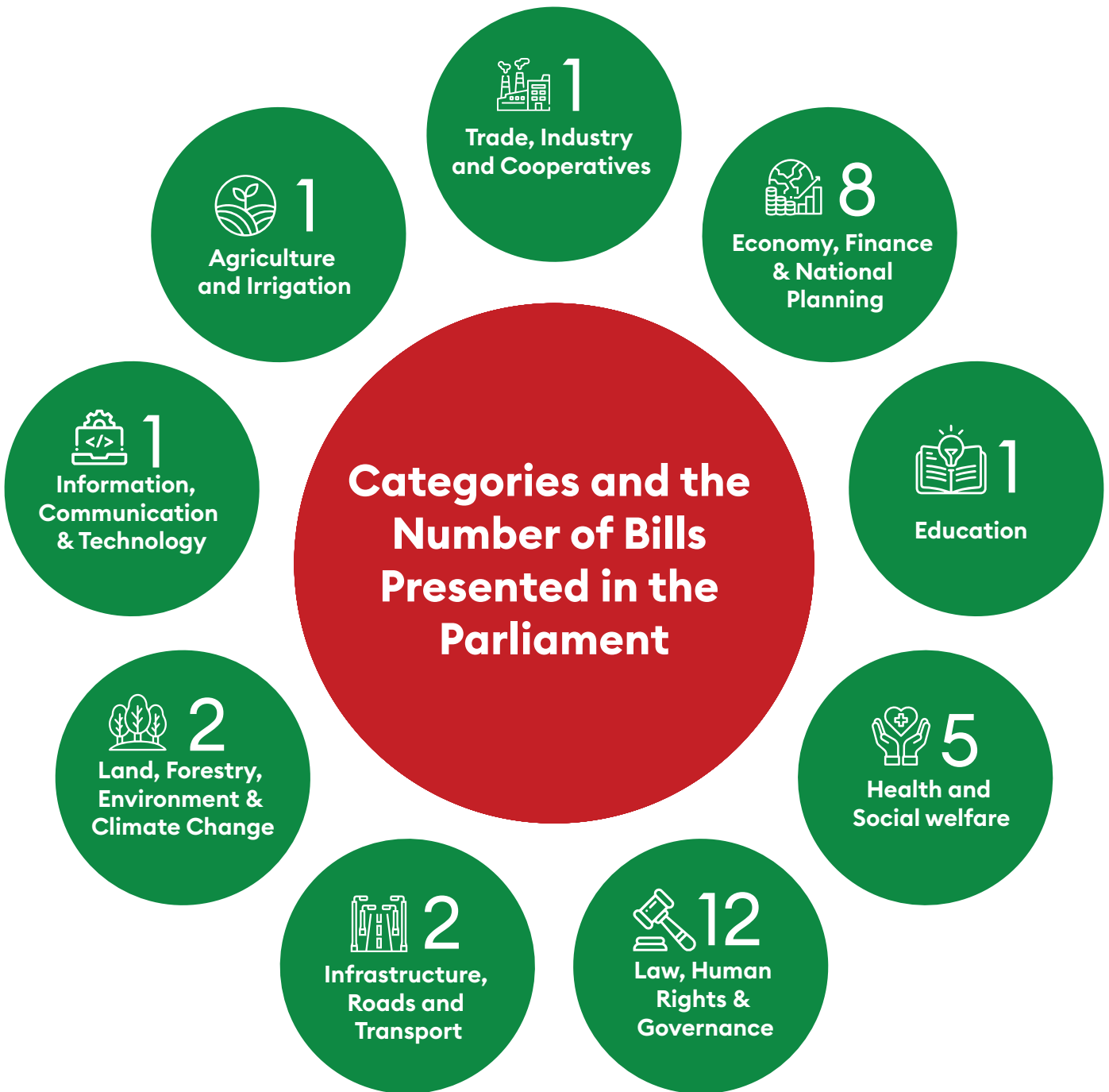
The Bill sought to provide for the equitable allocation of revenue raised nationally among the county governments for the 2023/2024 financial year and

the responsibilities of the national and county governments pursuant to such allocations.

### 8. The Supplementary Appropriation Bill, 2023

The Bill sought to authorize the issue of certain sums of money out of the Consolidated Fund and their application towards the service of the year ending on the 30th June, 2023, and to appropriate those funds for certain public services and purposes.







## Bills carried forward from the 12th Parliament



1

The Kenya Information and Communication (Amendment) Bill (No. 20 of 2019) – 2022



2

The Independent Electoral and Boundaries Commission (Amendment) Bill (No. 30 of 2019) – 2022



3

The Public Procurement and Asset Disposal (Amendment) Bill (No. 36 of 2019) – 2022



4

The Higher Education Loans Board (Amendment) Bill (No. 9 of 2019) – 2022, 2023.



5

The Parliamentary Pensions (Amendment) (No. 2) Bill (No. 56 of 2019) – 2022, 2023



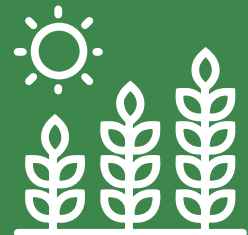
6

The Public Finance Management (Amendment) (No. 4) Bill (No. 78 of 2019) – 2023



7

The National Government Constituency Development Fund (Amendment) Bill (No. 16 of 2019) – 2023



8

The Crops (Amendment) (No. 2) Bill (No. 32 of 2019) – 2023

## B. Motions

191

motions were  
filed

157

motions have  
been adopted

33

motions are still  
pending before the  
National Assembly

1

motion was  
negated

10

adjournment  
motions

### Dominant Themes in Motions.

1. Limitation of debating time came out numerous times.
2. The high cost of electricity
3. Tree planting as a means to conserve the environment
4. Competence Based Curriculum (CBC), especially in connection with the NG-CDF.
5. The national budget
6. The cost and access to health and health facilities, together with cancer prevention & management.

Motions		Motions			
No.	Category Of Motion	Adopted	Pending	Negatived	Total
1	Motions regarding House and Committee business.	31			31
2	Motions regarding Education.	3	2		5
3	Motions regarding Justice, Legal affairs and Human Rights.	4	2		6
4	Motions regarding Health and Social Welfare.	5	8	1	14
5	Motions regarding Finance, Budget and Debt management.	8	1		9
6	Motions regarding Agriculture, irrigation, Food Security and Drought mitigation.		2		2
7	Motions regarding Land, Environment, Climate Change and Forestry	1	6		7
8	Motions regarding Security and Defence.	1			1
9	Motions regarding Electricity, Salaries and High Cost of Living.	2	1		3
1	Motions regarding Devolution, Intergovernmental Relations and SDGs.	7	2		9
1	Adjournment motions.	6			6
	<b>Total</b>	<b>68</b>	<b>24</b>	<b>1</b>	<b>93</b>

*(Adjournment motion is a motion that adjourns the House for purposes of discussing a definite matter of urgent national importance.)*

## Some Motions Of Interest

- 1. Older Persons Cash Transfer (OPCT) Programme.** -Hon. Thuddeus Nzambia
- 2. Efficacy of the Guidelines of the Competency-Based Curriculum** – Hon. Geoffrey Ruku
- 3. Establishment of a National Cancer Prevention and Control Fund to promote prevention, control, and treatment of cancer in the country.** – Hon. Timothy Kipchumba
- 4. Regulation of the Running of Lotteries and any other Forms of Betting disguised as polls, contests and other SMS-based gaming by media houses.** - Hon. Duncan Mathenge
- 5. Development and Implementation of a Programme for the Care of Children above the age of 4 years whose mothers are under lawful custody.** - Hon. Brighton Yegon
- 6. Development and Implementation of a Policy for Voluntary Regularization of Land Occupied by Squatters for a Prescribed Period** - Hon Mark Mwenje.
- 7. Usage of the Lang’ata Cemetery** - Hon. Phelix Odiwuor Jalang’o
- 8. Institution of Intensive Programmes for the Dissemination of Information on Alcohol and Substance Abuse.** - Hon. John Makali
- 9. Introduction of a Comprehensive Health, Wellness and Sex Education in the Curriculum as a Core Subject in Schools.** - Hon. Jane Maina
- 10. Establishment of a National fund to ensure all Survivors of GBV have Adequate, Timely and Unhindered Access to Quality Services.** – Hon. Mary Emaasee.

## C. Questions Asked in the National Assembly.

*(Formal question by an MP to a Cabinet Secretary or the Chairperson of a Constitutional Commission/Independent Office to obtain information or push for action on matters within their purview)*

**297**

questions were asked

**287**

questions asked were ordinary question

**10**

questions were private questions.

**53**

questions were responded to

**42**

questions were responded to in the plenary

**11**

questions were responded to in the various committees and as written responses



## Key Issues Raised through Questions

1. Interventions being undertaken by the national government to assist Mandera residents from the adverse effects of prolonged drought
2. Deployment of National Police Reservists in the North Rift region and particularly in Pokot Central Sub-County to curb the increasing insecurity incidences
3. Tax exemption measures put in place by the government on sanitary pads
4. Payment of contractors who constructed classrooms meant for Junior Secondary Schools (JSS) and their compensation for delayed payments

5. Steps being taken to secure Kenyans from data misuse by the Data Protection Commission
6. Payment of dues owed to youth following termination of the Kazi Mtaani project.
7. Decision by the Ministry of Trade to allow the importation of fully finished foreign-produced edible oils into the country despite existence of local manufacturers for the product
8. Sexual harassment of among low cadre workers and people living with disabilities
9. Financial crisis facing many public universities and other institutions of higher learning
10. Kenya Power's operational capacity to adequately supply power in Mandera County

## Key Issues Raised through Questions

Name of Cabinet Secretary	No. Of appearances	Key issues addressed
Ezekiel Machogu - Education	2	Invasion of Umoja Primary School Cost of school uniforms and incidences of schools being involved with private sale of uniforms
Davis Chirchir – Energy	1	Monies owed to oil marketing companies
Soipan Tuya – Environment, Climate Change and Forestry	1	Access to energy by refugees based in Dadaab Constituency
Musalia Mudavadi – Prime CS	1	High cost of living and short-term measures by the government
Kindiki Kithure – Interior and National Administration	1	Alleged shooting of chair of boda boda operators by police

## D. STATEMENTS

(A brief request presented to the plenary by a Member/Committee Chairperson to transmit to the House specified information, or by a Member to seek certain information from a public entity through the relevant Committee)

59

statements have been made by members so far

32

statements have been referred to committees

1

statement has been referred to the Leader of Majority Party

### Number of Statements Referred to by Committee





Committee on National Government Constituencies Development Fund (NG-CDF)

2

Departmental Committee on Health

1

Departmental Committee on Lands

1

Departmental Committee on Finance and National Planning

1

Departmental Committee on Defence, Intelligence and Foreign Affairs

1

Departmental Committee on Blue Economy and Irrigation

1

Departmental Committee on Sports and Culture

1

## Highlights of Statements in the National Assembly:

1. Ban on sale of Mitumba clothes (Hon. Yusuf Hassan)
2. State of Insecurity in the Country (Hon. Caleb Amisi)
3. Disbursement of funds from Equalization Fund (Hon. Kamket Kassait)
4. Planned importation of ten (10) million bags of maize for a six-month period by the Government. (Hon. David Pkosing)
5. Financial distress facing public universities. (Hon. Yusuf Hassan)
6. Concern over expiry of unused data bundles and widespread internet speed throttling practice by Internet Service Providers (ISPs). (Hon. Yusuf Hassan)
7. Cases of medical negligence and malpractices in the Country. (Hon. John Kawanjiku)
8. Implementation of Older Persons Cash Transfer Programme (Hon. Abdirahman Mohamed Abdi)
9. Construction of 100 affordable housing units at the constituency level. (Hon. Johana Ngeno)

## E. Petitions

(Formal request to an authority to remedy a grievance transmitted in form of specific prayers to the authority)

### Committees and their Petitions

Standing Committee on Labour and Social Welfare	11
Standing Committee on Roads, Transportation and Housing	7
Standing Committee on Justice, Legal Affairs and Human Rights	5
Standing Committee on Agriculture, Livestock and Fisheries	5
Standing Committee on Finance and Budget	2
Standing Committee on Education	1
Standing Committee on Health	1

32

petitions were filed

28

petitions are pending

4

petitions have been concluded

### Highlight of Petitions of Interest before the National Assembly

1. A petition by residents of Galole, Tana River County on the Degazettement of Hola Irrigation Scheme Land to allow for the expansion of the county headquarters of Tana River.
2. A petition by Stephen Mutoro, Secretary General of COFEK on funds spent by National Government Contrary to Provisions of Article 223 of the Constitution

of Kenya, highlighting the lack of transparency and accountability in the run-up to the transition from one administration to another.

3. A petition Rev. Dennis Ndwiga Nthumbi, Mr. Geoffrey Langat and Mr. Owuor Steve Gerry on the removal of 4 IEBC commissioners on various grounds.
4. A petition by Patrick Kaberia on an Amendment to the Universities Act, 2012
5. A petition by the Forest Communities and Forest Associations across the country on Safeguarding the Economic and Social Welfare of communities living next to forests.
6. A petition on Amendment of the Constitution of Kenya to provide for the Office of Prime Minister, Deputy Prime Minister, and Leader of Official Opposition
7. A petition on Management of SGR Services citing the lack of transparency particularly pertaining to the revenues collected by the Railways Corporation (KRC) by Mr. Amos Nyasani.
8. A petition on Enactment of Legislation to criminalize and prescribe penalties for the crime of enforced disappearance by Dr. Annette Mbogoh, Executive Director Kituo cha Sheria Legal Advice Center.
9. A petition on State of food security in the country by Mr. Shadrack Agaki.

# The Senate

## Summary of the House Business

57

Motions

38

statements Made  
pursuant to S.O. 52  
(1)

279

Statements  
requested pursuant  
to S.O 53(1)

24

Petitions

622

Papers Laid

## A. BILLS

*(A Bill is a proposed law in a House of Parliament that seeks to introduce new legislation, to amend existing legislation or repeal existing laws.)*

31 Bills were considered by the Senate with two originating from the National Assembly for purposes of concurrence i.e. **The Division of Revenue Bill** (National Assembly Bills No. 9 of 2023) and **The Independent Electoral and Boundaries Commission (Amendment) Bill** (National Assembly Bills No. 49 of 2022)

## Summary of Senate Bills and their different stages

7

Gone through public  
participation due for  
second reading

15

At second  
reading

5

At Committee  
of the Whole Stage

3

Passed and Signed  
into Law

# Bills Passed

## 1. County Governments’ Additional Allocation Bill, 2022

The Bill was sponsored by Senator Ali Ibrahim Roba and sought to provide a legal framework for additional revenue to County Governments after an outcry from Governors across the country that projects were on the verge of stalling for lack of funds. The additional funds were to come from loans, grants and national government revenue share which meant the release of KES 43.82 billion to Counties.

## 2. The Independent Electoral and Boundaries Commission (Amendment) Bill, 2022

The Bill sought to alter the composition of the Selection Panel that oversees the filling of vacant positions in the IEBC. The Bill had proposed a reduction of numbers allocated to the Parliamentary Service Commission in the selection panel from four to two. Furthermore, the Political Parties Liaison Committee, the Law Society of Kenya and the Public Service Commission are to nominate one member to the panel.

## 3. The Division of Revenue Bill, 2023

The Bill provides a legal framework for the equitable division of revenue raised nationally, between the National government and the County governments. The County equitable share consequently increased by KES 15.4 billion.

23

Bills were sponsored by individual members

10

Bills were sponsored by female Senators

4

Bills were sponsored by young Senators.

## B. Question Time Sessions With Cabinet Secretaries

(Formal question by an MP to a Cabinet Secretary or the Chairperson of a Constitutional Commission/Independent Office to obtain information or push for action on matters within their purview)

Name of Cabinet Secretary	No. Of appearances	Key issues addressed
Kindiki Kithure – Interior and National Administration	1	Insecurity in the North Rift
Zacharia Njeru – Lands	1	Measures being taken to title public property
Salim Mvurya – Mining, Blue Economy and Maritime Affairs	1	Imposition of a moratorium on the issuance of mineral mining rights by the government
Peninah Malonza – Tourism, Wildlife and Cultural Heritage	1	Loss incurred due to the cancellation of a cruise ship occasioned by demonstrations Incorporating young people in the tourism fund
Davis Chirchir – Energy and Petroleum	1	Delay in disbursing funds from the sale of crude oil to the Turkana Community

## C. Motions

61 34 1 26

motions have been filed

motions have been adopted

motion has been negated

motions pending before Senate

Of the adopted motions,

3

motions will affect Counties

16

motions were sponsored by women Senators

1

motion was filed by a PWD (Persons with Disabilities) Senator, Crystal Asige

Motions		Status			
No.	Category Of Motion	Adopted	Pending	Negated	Total
1	Motions regarding House and Committee business	20	3	1	24
2	Motions regarding Health and Social welfare		6		6
3	Motions regarding Energy and Petroleum		1		1
4	Motions regarding Finance, Budget and Debt management	5			5
5	Motions regarding Transport and Infrastructure		2		2
6	Motions regarding Food Security and Drought mitigation		1		1
7	Motions regarding Sports, Culture and Art	1	2		3
8	Motions regarding Land, Environment, Climate Change and Forestry.		3		3
9	Motions regarding Security.		6		6
10	Motions regarding Salaries and High Cost of Living.		1		1
11	Motions regarding Devolution, Intergovernmental Relations, and SDGs.	5	1		6
12	Adjournment motions	3			3
<b>Total</b>		<b>34</b>	<b>26</b>	<b>1</b>	<b>61</b>

## Key Motions of Interest

- 1. Provision of free sanitary towels to end period poverty** (Sen Gloria Orwoba).
- 2. Measures to curb incessant high electricity costs** (Sen. Mohamed Chute).
- 3. Drought mitigation programme in public schools** (Sen. Enoch Wambua).
- 4. Doping menace threatening Kenya's impeccable global reputation in athletics** (Sen. Samson Cherargei).
- 5. Approval of sittings of the senate outside Nairobi** (Senate Mashinani) (Sen. Aaron Cheruiyot).
- 6. Repossession of movable assets by lending institutions due to non-performing loans** (Sen. Wahome Wamatinga).
- 7. Review the minimum wage necessitated by high cost of living** (Sen. Karen Nyamu).
- 8. State of mental health of police officers** (Sen. Hamida Kibwana).
- 9. Formation of an Ad Hoc Committee to investigate the proliferation religious organizations and the circumstances leading to the deaths of more than 300 people in Shakahola, Kilifi County** (Sen. Boni Khalwale).
- 10. Removal from office by impeachment of Hon. William Oduol, the Deputy Governor of Siaya County** (Sen. William Kisang).

## Other Motions that were Passed

1. Parking charges in institutions offering essential services to the public – Sen. Edwin Sifuna
2. Promotion of mental health facilities for mothers. - Sen. Hamida Kibwana
3. Effects of upstream activities on the River Tana to the residents of Tana Delta – Sen. Danson Mungatana
4. State of food security in Kenya – Sen. Mwenda Gataya
5. Plight of Kenyan Domestic Workers in the Middle East – Sen. Veronica Maina
6. Drought and hunger mitigation in Turkana County – Sen. James Lomenen
7. Establishment of a Parliamentary joint ad-hoc Committee on a legislative proposal to amend the Constitution to entrench certain specialised funds – Sen. Boni Khalwale



8. Establishment of a Select Committee to Investigate and Report on the Proposed Removal from Office, by Impeachment, of Hon. Kawira Mwangaza, the Governor of Meru County – Sen. Aaron Cheruiyot (Majority Leader).
9. Compensation to Kenyan Victims of the 1998 bombing of the United States Embassy in Nairobi – Sen. Kavindu Muthama

## **Motions of adjournment to discuss topical issues:**

*(Adjournment motion, is a motion that adjourns the House for purposes of discussing a definite matter of urgent national importance.)*

1. Conflict between camel herders and residents of Kitui Count (moved by Sen. Enoch Wambua)
2. Decision by the government to authorize the cultivation and importation of banned genetically modified organism (GMO) foods. - Sen. Stewart Madzayo
3. Decision of the Supreme Court in NGOs Coordination Board vs Eric Gitari & 5 others which declared discrimination against the LGBTQ community unconstitutional and affirmed the rights of the community to form an association. - Sen. Enoch Wambua
4. Discuss the police brutality, arbitrary arrests and excessive use of force by the police during the demonstrations on Monday, 20th March 2023. - Sen. Stewart Madzayo
5. Deteriorating security situation in the country. - Sen. Eddy Oketch

## D. STATEMENTS

*(A brief request presented to the plenary by a Member/Committee Chairperson to transmit to the House specified information, or by a Member to seek certain information from a public entity through the relevant Committee)*

### Statements Considered

**315** statements were requested pursuant to Standing Order 53(1) and were committed to the Senate's committees as follows:

### Number of Statements Referred to by Committee



Standing Committee on Information, Communication and Technology

7

Standing Committee on Roads, Transportation and Housing

5

Sessional Committee on Delegated Legislation

2

Standing Committee on Trade, Industrialization and Tourism

3

## Key Statements Tabled in the Senate

- Plan by Safaricom PLC to block unregistered Sim Cards (Sen. Abdul Haji)
- Insecurity situation in Samburu County. (Sen. Hezena Lemaletian)
- Predatory asset-based lending by micro-finance companies in Kenya. (Sen. Eddy Oketch)
- Actualization of two-thirds gender rule for elective and appointive positions. (Sen. Beth Syengo)
- Illegal diversion of Kshs.47,349,600/- from the Staff Training Fund of the Kenya Maritime Authority (KMA) to the Kenyan High Commission in London (Sen. Mohamed Faki)
- Uprooting of baobab trees from Kilifi County for transplanting in the United States. (Sen. Hamida Kibwana)
- International Day of Persons with Disabilities (Sen. Crystal Asige)
- Banning of the Hijab Dressing in Public Secondary Schools. (Sen. Mariam Omar)
- State of Health and Safety in Schools, following the tragedy at Mukumu Girls' High School in Kakamega County. (Sen. Hamida Kibwana)
- Plight of Kenya's migrant workers in the Kingdom of Saudi Arabia and other countries in the Middle East (Sen. Enoch Wambua).
- Reintroduction of the school feeding programme in public primary schools, particularly those in Arid and SemiArid (ASALs) areas. (Sen. Enoch Wambua)

- Recall and suspension of sales of several edible oil products from various manufacturers in Kenya by KEBS. (Sen. Samson Cherargei)
- Drought and famine crisis in the Arid and Semi-Arid areas (Sen. Lelegwe Ltumbesi)
- Poor data protection measures in the SIM Card registration process (Sen. Gloria Orwoba)
- Alleged Kshs.1.31billion fine imposed by the Chinese Bank on the Government of Kenya for defaulting on the SGR loan. (Sen. Godfrey Osotsi)
- Austerity measures imposed by IMF on developing countries including Kenya. (Sen. Hamida Kibwana)
- Cost of electricity in the country (Sen. Mohamed Chute)
- Registration and Welfare of People Living with Disability (Sen. James Murango)
- Plan by the Ministry of Health to Restrict Health Workers from Seeking Employment Opportunities Abroad. (Sen. Edwin Sifuna)
- Lack of a National Design and Framework for Civic Education in Kenya. (Sen. Esther Okenyuri)
- Failure by the Ministry of Education to release capitation funds for Special schools. (Sen. Margaret Kamar)
- The deal Between the Governments of Kenya and Saudi Arabia on the Importation of Cheaper Fuel into the Country. (Sen. Godfrey Osotsi)
- Shakahola massacre in Kilifi County. (Sen. Stewart Madzayo)
- Alleged mishandling of tender for the supply of treated mosquito nets by KEMSA. (Sen. Hamida Kibwana)
- Closure of Kabarnet School for the Deaf. (Sen. Hamida Kibwana)
- 5% quota for employment positions to Persons Living with Disabilities (PWDs) in the Public Sector. (Sen. Jackson Mandago)
- Lifting of the Ban on Logging in Public and Community Forests in Kenya. (Sen. Hamida Kibwana)
- Impact of demonstrations on the economy of Kisumu County. (Sen. Tom Ojienda)
- Retesting of Public Service Vehicles (PSV) and commercial vehicles' drivers upon the expiry of their driving licenses. (Sen. Crystal Asige)

## E. Petitions

*(Formal request to an authority to remedy a grievance transmitted in form of specific prayers to the authority)*

### 24 petitions were submitted to the Senate



## A highlight of petitions of interest before the Senate

### Nine citizens petitioned the Senate on a number of issues namely:

- A petition by Mr. Patrick Ochieng Odindo and two other residents of Kawino North location on the EACC Graft investigation of West Kano Irrigation Scheme.
- A petition by Mr Kimutai Kirui and Chepses Arap Koech on the alleged fraud by M/S First Choice Recruitment and Consultancy Agency duping job residents of Uasin Gishu and neighbouring Counties on job and studies placements abroad.
- A petition by Paulo Mosbei on the historical injustices suffered by the Torobeek community
- A petition by Mr Philip KA Too on the payment of pension to teachers who retired between 1997 and 2007.
- A petition by Dr Davji Bhimji on the Unfair terms and conditions for universal health coverage (UHC) staff and delay in internship posting.
- A petition by Ms Ruth Kabui on the Salary arrears for P1 teachers with 'A' level academic qualification from 1996 to 2010.
- A petition by CCP Mokaya Magembe on the regulation of the credit profession.
- A petition on the management and use of Kenyatta University Teaching and Referral and Research Hospital (KUTRRH) by medical students at the Kenyatta University.
- A petition on the Unlawful salary deductions of female teachers by the Kenya Women Teachers' Association (KEWOTA).

# The House Leadership comprises of:

## NATIONAL ASSEMBLY

### Speaker's Panel.

- Hon. Moses Wetangula – Speaker
- Hon. Gladys Shollei – Deputy Speaker
- Hon. Martha Wangari – First Chairperson of Committees
- Hon. David Ochieng – Second Chairperson of Committees
- Hon. Omboko Milemba – Third Chairperson of Committees
- Hon. Farah Maalim – Fourth Chairperson of Committees
- Hon. George Kaluma – Fifth Chairperson of Committees
- Hon. Rachel Nyamai – Sixth Chairperson of Committees

### National Assembly Majority Leadership

- Hon. Kimani Ichung'wah - Majority Leader
- Hon. Owen Baya – Deputy Majority Leader
- Hon. Sylvanus Osoro – Majority Whip
- Hon. Naomi Waqo - Deputy Majority Whip.

### National Assembly Minority Leadership

- Hon. Opiyo Wandayi - Leader of the Minority Party
- Hon. Robert Mbui – Deputy Leader of the Minority Party
- Hon. Junet Mohamed – Minority Whip
- Hon. Sabina Chege - Deputy Minority Whip.

## NATIONAL ASSEMBLY

### Speaker's Panel

- Hon. Amason Kingi – Speaker
- Sen. Kithuri Murungi, MP – Deputy Speaker/Vice Chair
- Sen. Wakili Hillary Kiprotich Sigei, MP – Member
- Sen. Veronica W. Nduati, MP – Member
- Sen. Abdul Mohammed Haji, MP – Member
- Sen. Catherine Muyeka Mumma, MP. - Member

### Senate Majority Party Leadership

- Sen. Aaron Cheruiyot – Leader of the Majority Party
- Sen. Tabitha Karanja – Deputy Majority Leader

- Sen. Boni Khalwale – Majority Whip
- Sen. Ltumbesi Lelegwe – Deputy Senate Majority Whip

### **Senate Minority Party Leadership**

- Sen. Stewart Madzayo – Leader of the Minority Party
- Sen. Enoch Wambua – Deputy Minority Leader
- Sen. Ledama Olekina – Minority Whip
- Sen. Edwin Sifuna – Deputy Minority Whip

## **Parliamentary Committees are chaired by:**

### **NATIONAL ASSEMBLY**

#### **DEPARTMENTAL COMMITTEES**

- Administration & Internal Affairs – **Hon. Gabriel Tongoyo**
- Agriculture and Livestock – **Hon. John Mutunga Kanyuithia**
- Blue Economy And Irrigation – **Hon. David Bowen Kangogo**
- Communication, Information and Innovation – **Hon. John Kiarie**
- Defence, Intelligence and Foreign Relations – **Hon. Nelson Koech**
- Education and Research – **Hon. Julius Melly**
- Energy – **Hon. Vincent Musyoka**
- Environment, Forestry and Mining – **Hon. David Gikaria**
- Social Protection – **Hon. Alice Wambui**
- Finance and National Planning – **Hon. Kuria Kimani**
- Labour – **Hon. Eric Muchangi**
- Health – **Hon. Robert Pukose**
- Lands – **Hon. Joash Nyamoko**
- Justice and Legal Affairs – **Hon. George Gitonga Murugara**
- Regional Development – **Hon. Peter Lochakapong**
- Sports and Culture – **Hon. Daniel Wanyama**
- Tourism and Wildlife – **Hon. Kareke Mbiuki**
- Trade, Industry and Cooperatives – **Hon. James Gakuya**
- Transport and Infrastructure – **Hon. George Kariuki**
- Housing, Urban Planning and Public Works – **Hon. Johana Ngeno**



## **SELECT COMMITTEES (AUDIT APPROPRIATIONS AND OTHER SELECT COMMITTEES)**

- House Business Committee – **Speaker Moses Wetang’ula**
- Committee on Selection – **Hon. Kimani Ichung’wah**
- Committee on Appointments – **Speaker Moses Wetang’ula**
- Public Accounts Committee – **Hon. John Mbadi**
- Special Funds Account Committee – **Hon. Fatuma Zainab**
- Decentralized Funds Account Committee – **Hon. Gideon Mulyungi**
- Public Investments Committee on Governance and Education – **Hon. Jack Wamboka**
- Public Investments Committee on Commercial Affairs Energy – **Hon. David Pkosing**
- Public Investments Committee on Social Services Administration and Agriculture – **Hon. Emmanuel Wangwe**
- Budget and Appropriations Committee – **Hon. Ndindi Nyoro**
- Public Debt and Privatization Committee – **Hon. Abdi Shurie**
- Procedure and House Rules Committee – **Speaker Moses Wetang’ula**
- Public Petitions Committee – **Hon. Nimrod Mbai**
- Diaspora Affairs and Migrant – **Hon. Lydia Haika**
- Committee on Implementation – **Hon. Raphael Wanjala**
- Delegated Legislation Committee – **Hon. Samuel Chepkonga**
- Regional Integration Committee – **Hon. Wanjiku Muhia**
- Members Service and Facilities Committee – **Hon. Stephen Wachira**
- National Cohesion and Equality Opportunity – **Hon. Yussuf Adan Haji**
- Parliamentary Broadcasting Library – **Hon. Daniel Nanok**
- National Government Constituency Development Fund – **Hon. Musa Sirma**
- Liaison Committee – **Hon. Gladys Boss Shollei**
- Constitutional Implementation Oversight Committee – **Hon. Gathoni Wamuchomba**
- Committee of Powers and Privileges – **Speaker Moses Wetang’ula**

### STANDING COMMITTEES

- Agriculture, Livestock and Fisheries – **Sen. James Murango**
- Education – **Sen. Joe Nyutu**
- Information, Communication Technology – **Sen. Allan Chesang**
- Roads and Transportation – **Sen. Karungo Thangwa**
- Energy – **Sen. Wamatinga Wahome**
- Finance and Budget – **Sen. Ali Roba**
- Health – **Sen. Jackson Mandago**
- Justice, Legal Affairs and Human Rights – **Sen. Hillary Sigei**
- Devolution and Intergovernmental Relations – **Sen. Abass Sheikh**
- Labour and Social Welfare – **Sen. Julius Murgor**
- Lands, Environment and Natural Resources – **Sen. John Methu**
- National Cohesion, Equal Opportunity and Regional Integration – **Sen. Mohamed Chute**
- National Security, Defence and Foreign Relations – **Sen. William Cheptumo**
- Trade, Industrialization and Tourism – **Sen. Seki Lenku**

### SESSIONAL COMMITTEES

- County Public Accounts – **Sen. Moses Kajwang**
- County Public Investment and Special Funds – **Sen. Godfrey Osotsi**
- Delegated Legislation – **Sen. Mwenda Gataya**

Ad-hoc Committee to Investigate the proliferation of religious organizations and the circumstances leading to the deaths of more than 95 people in Shakahola Kilifi – **Sen. Danson Mungatana**



# PARLIAMENTARY SCORECARD

2023



MZALENDO